

Fact Sheet for Installation Management Command (IMCOM) Garrison Commanders: Intergovernmental Support Agreements (IGSAs)

Partnerships between Army installations and community counterparts (public-public partnerships) for the procurement of services are not new. What is new is the ability to not only receive, but also to provide or share installation support services under the Intergovernmental Support Agreements (IGSAs) legislation published in National Defense Authorization Act (NDAA) 2013 and updated in NDAA 2015. These IGSAs are distinguishable from public-private partnerships such as the Residential Communities Initiative (RCI) or Privatization of Army Lodging (PAL) programs in that the agreement is between two government entities. An IGSA is characterized by a specific set of authorities including:

- Ability to provide, receive, or share installation-support services
- Ability to sole-source with public entities
- Ability to use wage grades normally paid by state/local governments
- Ability to use Operations and Maintenance funds to pay for these services
- For both Army and the municipality, must be a pre-existing service
- Partnership agreements not to exceed five years, but can be renewed
- Agreement cannot be used to circumvent A-76 requirements
- Excludes security guard or fire-fighting functions

These resources provide legal authorities and direction for the conduct of public-public partnerships:

- NDAA 2013, Chapter 137, Section 2336 (Acquisitions)
- NDAA 2015, Chapter 159, Section 2679 (Real Estate)
- Assistant Secretary of the Army for Installations, Energy, and Environment (ASA (IE&E) memorandum (Intergovernmental Support Agreements (Public-Public Partnerships)), dated 24 June 2013
- Secretary of the Army (SECARMY) memorandum (Delegation of Authority to Approve Intergovernmental Support Agreements Entered Into Pursuant to 10 U.S.C. § 2336), dated 8 May 2014
- Office of the Assistant Chief of Staff for Installation Management (OACSIM) Execution Order (EXORD) #215-13 (Intergovernmental Support Agreements), dated 29 August 2013
- Headquarters, Installation Management Command (HQ, IMCOM) Operations Order (OPORD) #15-012 (IMCOM Intergovernmental Support Agreement (IGSA) Program), dated 6 November 2014
- OACSIM Partnership website: Public-facing website is in development.

These OACSIM and HQ, IMCOM points of contacts (POCs) are available to provide additional support or subject matter expertise for your partnership initiatives:

- OACSIM:
 - Mr. Ivan Bolden, Chief, Army Privatization, ivan.g.bolden.civ@mail.mil
 - Ms. Donna Wilhoit, IGSA Program Manager, donna.l.wilhoit.civ@mail.mil
 - Central phone for OACSIM POCs is commercial: (703) 545-4200.
- HQ, IMCOM:

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General info:

- Approval process and authority: ASA (IE&E) remains the sole IGSA approval authority, per the 8 May 14 SECARMY memorandum.
- Approval process flow:
 - Per IMCOM OPORD #15-012, Garrison Commanders (GCs) submit IGSA concepts through Region Directors to HQ, IMCOM for review/endorsement.
 - HQ, IMCOM will forward concepts to OACSIM for Headquarters, Department of the Army (HQDA)-level coordination and subsequent consideration for approval by ASA (IE&E). See the concept template at Annex C to OACSIM EXORD 215-13 for concept submission requirements. Concept template will be updated in next OACSIM EXORD XXX-XX . Existing template may continue to be used until release of the EXORD.
- Garrison Commanders are encouraged to share ideas, experiences, and best practices with other installations about their partnership experiences.
 - Garrisons with existing, viable public-public partnerships established under the IGSA program include:
 - Fort Bragg and City of Fayetteville, NC: service support contract for custodial services at the Airborne and Special Operations Museum
 - Garrisons with public-public partnerships in the latter stages of concept development include:
 - Presidio and City of Monterey, CA: service support contract for base operations services.
 - Fort Leonard Wood and City of Waynesville, MO: service support contract for operation of the installation's stray animal facility
- Garrison Commanders may not do any of the following in the process of establishing a public-public partnership:
 - GCs may not use the authority to outsource security guard or fire-fighting functions. While partnerships which resource supporting actions such as training or education may be established using the authorities, partnerships which outsource the actual functions are not allowed
 - GCs may not pursue agreements that require municipal solid waste from communities to be brought onto installations
 - GCs should not focus solely on IGSAs as the basis for partnership agreements. In working the concept development process, opportunities may arise that do not require IGSA authorities.
- Garrison Commanders are encouraged to engage community counterparts and to empower their subordinate leaders to do the same.